

DEPARTMENT OF NATURAL RESOURCES

FINANCIAL SUMMARY

	FY 2005 EXPENDITURE	FY 2006 APPROPRIATION	FY 2007 REQUEST	GOVERNOR RECOMMENDS FY 2007
Department Operations	\$ 7,062,511	\$ 3,511,458	\$ 5,605,104	\$ 5,701,454
Information Technology	0	8,608,901	0	0
Outreach and Assistance Center	4,527,612	6,001,779	0	0
Energy Center	25,445,626	8,311,474	9,568,923	9,610,391
Environmental Programs	227,297,330	227,920,972	234,986,225	235,041,817
Geology and Land Survey	3,686,014	4,098,550	3,424,611	3,525,531
Division of State Parks	31,571,150	36,120,923	35,152,754	36,042,170
Historic Preservation	82,733	600,000	2,724,591	2,698,890
Agency-Wide Implementation	18,375,242	31,785,816	31,469,168	31,513,296
Environmental Improvement and Energy Resources Authority	0	1	1	1
DEPARTMENTAL TOTAL	\$ 318,048,218	\$ 326,959,874	\$ 322,931,377	\$ 324,133,550
General Revenue Fund	7,815,188	6,641,165	12,041,597	10,547,582
Federal Funds	33,258,642	44,618,355	42,226,876	42,796,821
Other Funds	276,974,388	275,700,354	268,662,904	270,789,147
Full-time equivalent employees	1,875.72	1,945.88	1,858.44	1,835.44

DEPARTMENT SUMMARY

Governor Blunt's Fiscal Year 2007 budget provides a total of \$324.1 million for the Department of Natural Resources. The department strives to preserve, protect, and enhance Missouri's natural, cultural, and energy resources. The core functions provided by the Department of Natural Resources include:

- Managing Missouri's state parks and cultural and historical resources.
- Protecting Missouri's water resources by enforcing state and federal environmental laws.
- Overseeing environmental programs that improve air quality and safely manage hazardous and solid waste.
- Helping landowners conserve fertile topsoil.
- Investigating the state's geology to determine the character and availability of the state's natural resources.
- Providing centralized assistance on environmental regulation and energy efficiency measures for farmers, builders, and local governments.

DEPARTMENT OF NATURAL RESOURCES

DEPARTMENT OPERATIONS

Included within Department Operations, the Office of the Director provides departmental focus on policies and outcomes, seeks to improve efficiency, drives customer-focused initiatives, ensures public participation in decision making, and attains results positively affecting the quality of water, air, land, energy, and recreational and cultural resources. The Office of the Director manages the department's four divisions, as well as the Energy Center and Water Resources Program, ensuring that the department meets all its responsibilities, statutory and otherwise. The office develops, implements, and coordinates the department's employee relations activities, strategic planning, policy research and practices, legislative initiatives, as well as the department's collaborations with other state, local, and federal agencies. The office represents Missouri before several regional and national organizations and agencies, including the U.S. Environmental Protection Agency and two regional river basin associations. Also a part of Department Operations, the Division of Administrative Support develops the department's budget; performs accounting, internal auditing, and procurement functions; administers the department's personnel policies; and supports the department's statewide communications.

Fiscal Year 2007 Governor's Recommendations

- \$171,794 for pay plan, including \$34,079 general revenue.
- \$2,180,902 and 42.41 staff reallocated from various divisions for departmental reorganization, including \$677,718 general revenue.
- (\$85,679) federal and other funds transferred to the Office of Administration for statewide consolidated information technology services.
- (\$75,444) and (one) staff transferred to the Office of Administration for administrative hearings.
- (\$1,577) federal and other funds transferred to the statewide leasing budget.

INFORMATION TECHNOLOGY

Information technology resources have been transferred to the Office of Administration. The Information Technology Services Division will be the central point for coordinating data processing and telecommunications for most state agencies.

Fiscal Year 2007 Governor's Recommendations

- (\$8,425,862) and (85.56) staff transferred to the Office of Administration for statewide consolidated information technology services, including (\$541,531) general revenue.
- (\$183,039) and (one) staff reallocated to various divisions, including (\$22,808) general revenue.

OUTREACH AND ASSISTANCE CENTER

The Outreach and Assistance Center performed a variety of functions relating to environmental quality, efficient and renewable energy production and use, historic preservation, and public outreach. These functions and associated appropriations were reallocated to various departmental divisions and programs, including the Energy Center, the State Historic Preservation Office, and the Division of Field Services.

Fiscal Year 2007 Governor's Recommendations

- (\$5,980,250) and (95.78) staff reallocated to various divisions for departmental reorganization, including (\$1,502,708) general revenue.
- (\$19,620) transferred to the Office of Administration for statewide consolidated information technology services, including (\$12,565) general revenue.
- (\$1,909) transferred to the statewide leasing budget, including (\$637) general revenue.

ENERGY CENTER

The Energy Center, the state's designated office for helping Missourians produce and use energy wisely, efficiently, and renewably, fosters and protects the state's environment, resources, and economic prosperity.

Fiscal Year 2007 Governor's Recommendations

- \$41,468 federal and other funds for pay plan.
- \$1,257,449 federal and other funds and 24 staff reallocated from various divisions for departmental reorganization.

**DEPARTMENT OF NATURAL RESOURCES
ENVIRONMENTAL PROGRAMS**

FINANCIAL SUMMARY

	FY 2005 EXPENDITURE	FY 2006 APPROPRIATION	GOVERNOR RECOMMENDS FY 2007
Environmental Quality	\$ 22,294,614	\$ 26,049,298	\$ 26,064,818
Field Services	13,062,009	14,496,252	18,322,464
Inspection/Maintenance	850,953	1,219,974	1,323,859
Water Resources	1,330,279	1,407,755	3,668,730
Soil and Water	35,472,674	38,787,928	39,078,606
Environmental Financial Support	154,286,801	145,959,765	146,583,340
TOTAL	\$ 227,297,330	\$ 227,920,972	\$ 235,041,817
General Revenue Fund	4,139,227	3,144,995	8,122,074
Federal Funds	20,569,514	31,678,439	32,850,155
Other Funds	202,588,589	193,097,538	194,069,588
Full-time equivalent employees	858.80	846.23	879.01

DIVISION OF ENVIRONMENTAL QUALITY

Water Protection Program – The division's Water Protection Program includes three branches--the Water Pollution Branch, the Drinking Water Branch, and the Financial Assistance Center. The Water Pollution Branch protects the quality of Missouri's groundwater, streams, and lakes, safeguarding these vital resources. This enhances agricultural production, forestry, fisheries, water-intensive manufacturing, water recreation, tourism, hunting, fishing, and human and animal consumption. The Public Drinking Water Branch ensures that all public drinking water systems provide clean and healthy drinking water for Missouri's citizens by ensuring that public water system construction and operation comply with the requirements of the federal Safe Drinking Water Act. The Financial Assistance Center administers the federal Clean Water and Drinking Water State Revolving Fund programs that provide low-interest loans and grants to Missouri communities for the construction of new, and the improvement of existing drinking water supply, wastewater treatment, and stormwater management systems.

Air Pollution Control Program – The Air Pollution Control Program (APCP) staff support the Air Conservation Commission, which develops policies to maintain and enhance the state's air quality for the protection of the public's health. Operating under the Clean Air Act's State Implementation Plans and Rules, the APCP reviews facility construction and operation permits to help ensure ambient air quality. Working with the department's regional office staff, the APCP identifies and works with facilities that are violating clean air quality requirements through a process called "conference, conciliation, and persuasion" to achieve compliance prior to pursuing any enforcement action. Collecting air quality and emission inventory data, the APCP provides benchmark data for Missouri air quality monitoring and planning. The APCP helps ensure that problematic St. Louis and Kansas City area ozone levels will improve and eventually meet federal, public health air standards. Staff also coordinate air pollution control activities with other programs in the division and local air pollution control agencies.

Hazardous Waste Program – State and federal law require oversight of hazardous waste practices from the point of generation through final disposal to ensure the safe and legal handling of such materials. Together with required registration of hazardous waste generators, the program's manifest and quarterly reporting systems enable the program to identify the amount and types of waste generated, stored, containerized, transported off-site, and treated or otherwise disposed. The Hazardous Waste Program (HWP) also addresses abandoned or uncontrolled hazardous waste sites through preliminary assessments, site investigations, feasibility studies, remedial investigations, interim remedial measures, immediate removals, and long-term or final remedial actions. The HWP registers and regulates petroleum underground storage tanks; provides general and technical information concerning the installation, use, and closure of such systems; encourages compliance with underground storage tank law, regulations, and performance standards; and oversees corrective actions taken in response to leaks and other dangerously improper releases.

Solid Waste Management Program – The Solid Waste Management Program protects public health and the environment by requiring proper management of solid waste. The program encourages waste reduction, reuse, recycling, energy recovery, improved processing, and proper disposal. Implementing alternatives to the long-term storage of our waste will help to safeguard against landfill capacity shortages and will foster better use of our natural resources, including the otherwise productive land taken up to store our trash. Effectively regulating solid waste transportation, treatment, and storage through the implementation of solid waste management plans will help to minimize harmful land, water, and air pollution.

DEPARTMENT OF NATURAL RESOURCES

DIVISION OF ENVIRONMENTAL QUALITY (Continued)

Land Reclamation Program – The Land Reclamation Program staff provide technical support for the Land Reclamation Commission. The commission regulates the mining of coal and other mineral commodities (such as barite, tar sands, clay, limestone, sand, and gravel) and provides for the reclamation of mined lands. Staff review mining and reclamation plans, issue permits that require security bonds to guarantee the reclamation of mined lands, and inspect sites to ensure reclamation performance. Program staff inventory and assess abandoned mined lands for health and pollution hazards to prioritize the reclamation of these abandoned areas.

Fiscal Year 2007 Governor's Recommendations

- \$286,638 for contract services to determine applicable water quality standards for selected bodies of water throughout the state.
- \$698,343 for pay plan, including \$14,024 general revenue.
- (\$267,691) and (5.33) staff reallocated to various divisions for departmental reorganization, including (\$20,567) general revenue.
- (\$551,466) federal and other funds transferred to the Office of Administration for statewide consolidated information technology services.
- (\$150,304) transferred to the statewide leasing budget, including (\$197) general revenue.

FIELD SERVICES DIVISION

Regional Offices – The division's five regional offices provide field inspections; complaint investigation; front-line troubleshooting; problem solving; and technical assistance on environmental issues and emergencies in the areas of air pollution, drinking water, hazardous waste, solid waste environmental assistance, and water protection. Supplemented by a number of satellite and project office sites, the regional offices are located in Kansas City, Macon, Poplar Bluff, Springfield, and St. Louis.

Environmental Assistance Office – The purpose of this non-regulatory program is to inform people about environmental issues and foster compliance with environmental requirements. The office helps businesses, farmers, local governments, and individuals control or prevent pollution.

Environmental Services Program – The Environmental Services Program supports the other departmental programs that need accurate scientific data for their work. To obtain this data, the Environmental Services Program performs field work, conducts monitoring, collects samples, and provides laboratory testing for environmental pollutants.

Environmental Emergency Response and Field Services Section – This program monitors water quality and responds to environmental emergencies. For surface water quality monitoring, water samples are collected from Missouri's streams, rivers, and lakes to determine overall quality. Staff monitor ground water quality near landfills and discharges from sewage treatment facilities. Staff in this unit also investigate sites where hazardous wastes have been disposed. The program also responds to environmental emergencies involving hazardous chemicals.

Fiscal Year 2007 Governor's Recommendations

- \$1,114,304 to enhance voluntary regulatory compliance through customer assistance visits.
- \$507,941 for pay plan, including \$87,339 general revenue.
- \$2,373,617 and 37.54 staff reallocated from various divisions for departmental reorganization, including \$690,924 general revenue.
- (\$119,460) federal and other funds transferred to the statewide leasing budget.
- (\$50,190) transferred to the Office of Administration for statewide consolidated information technology services, including (\$34,910) general revenue.

INSPECTION/MAINTENANCE

The Gateway Clean Air Program is part of Missouri's continuing efforts to improve the air quality in the St. Louis area. A major component of the program is the enhanced vehicle emissions test. The emissions test uses state-of-the-art technology and is designed to identify the total amount of emissions generated by today's computer-controlled vehicles under normal driving conditions. The outcome will be cleaner air to breathe.

Fiscal Year 2007 Governor's Recommendations

- \$23,469 Missouri Air Emission Reduction Fund for pay plan.
- \$86,067 Missouri Air Emission Reduction Fund reallocated from various divisions for departmental reorganization.
- (\$5,651) Missouri Air Emission Reduction Fund transferred to the statewide leasing budget.

DEPARTMENT OF NATURAL RESOURCES

WATER RESOURCES CENTER

Program hydrologists and geologists investigate and monitor surface water and groundwater resource characteristics, availability, and use to meet Missouri's comprehensive water needs. Staff operate a statewide groundwater aquifer-monitoring network with real-time water quantity data. Staff also collect and analyze surface-water flow data to safeguard against flood and drought. With the completion of Phase I and II of the State Water Plan, the program begins the statewide assessment of individual watersheds serving Missouri's communities and the state as a whole. The program also regulates numerous dams, safeguarding the lives and property of Missourians living below them. Under the Dam and Reservoir Safety Council, engineers review permit applications for new and existing dams and conduct field visits to ensure that dams are properly constructed and maintained. The program also defends the state's vital water resource interests, including those related to river transport, before numerous interstate and interagency river basin associations.

Fiscal Year 2007 Governor's Recommendations

- \$1,605,277 to enhance water resource assessment and monitoring statewide.
- \$45,359 for pay plan, including \$30,989 general revenue.
- \$550,000 transferred from the Office of Administration for the payment of interest, operations, and maintenance for Clarence Cannon Dam.
- \$70,572 and .57 staff reallocated from various divisions for departmental reorganization, including \$9,472 general revenue.
- (\$9,775) transferred to the Office of Administration for statewide consolidated information technology services, including (\$4,458) general revenue.
- (\$458) transferred to the statewide leasing budget, including (\$331) general revenue.

SOIL AND WATER CONSERVATION PROGRAM

The Soil and Water Conservation Program implements the policies of the Soil and Water Districts Commission to ensure the long-term productivity of Missouri's most basic resource, the soil. Departmental staff aid Missouri's local soil and water conservation districts and administer several soil conservation programs funded by one-half of the one-tenth of one percent dedicated sales tax renewed by Missouri voters in November 1996. Soil and Water Sales Tax funded programs include: cost-sharing grants for up to 75 percent of farmers' costs to implement approved soil conservation practices; loan interest payment assistance for landowners on loans expended for approved conservation practices and equipment; grants to local districts for administrative expenses and technical assistance; special incentives for intensive conservation measures in critical areas; soil survey mapping efforts; and grants for research on soil conservation problems.

Fiscal Year 2007 Governor's Recommendations

- \$258,243 Soil and Water Sales Tax Fund for local soil and water conservation district staff fringe benefit cost increases.
- \$77,630 Soil and Water Sales Tax Fund for pay plan.
- (\$44,488) Soil and Water Sales Tax Fund transferred to the Office of Administration for statewide consolidated information technology services.
- (\$707) Soil and Water Sales Tax Fund transferred to the statewide leasing budget.

ENVIRONMENTAL FINANCIAL SUPPORT

The department administers a variety of funds for local governments and others to combat air pollution, clean up abandoned and uncontrolled hazardous waste sites, reclaim abandoned mine lands, monitor and test drinking water supplies, and construct or improve water and wastewater facilities.

Fiscal Year 2007 Governor's Recommendations

- \$648,575 to pay the first third of the state's obligation for the Superfund cleanup of Jasper County lead contamination sites.
- (\$25,000) federal funds transferred to the Office of Administration for statewide consolidated information technology services.

DEPARTMENT OF NATURAL RESOURCES

DIVISION OF GEOLOGY AND LAND SURVEY

Headquartered in Rolla, Missouri, the Division of Geology and Land Survey investigates the state's geology; provides its knowledge and expertise for economic and environmental decision making; and determines the character and availability of the state's water, energy, and mineral resources. The division also restores and maintains the state's original land survey monuments and houses the state's land survey records repository.

Geological Survey Program – The Geological Survey Program provides a wide variety of geological services for citizens, industry, academia, and government, including geologic mapping, mineral resource assessments, and geologic and earthquake hazard evaluations. The program works closely with other regulatory bodies to evaluate geologic conditions where such information is essential for proper environmental and economic planning.

Land Survey Program – Since the inception of the Land Survey Program in 1969, Missouri has experienced a reversal in the trend of lost and destroyed land corners of the United States Public Land Survey System (USPLSS). The program works with private surveyors, county surveyors, staff, and county commissions to maintain the state's USPLSS that serves as the framework for the determination of all property boundaries in the state. The program manages and maintains a statewide repository of land records. Land survey documents and geodetic data are available for the entire state. The public can order the information through the repository on hard copy or in digital format. The information is also available for viewing from the original land survey field books and plats made by the general land office when the state was first surveyed. All these land survey records are stored in a vault in Rolla. The program maintains a statewide geographic reference system.

Fiscal Year 2007 Governor's Recommendations

- \$100,920 for pay plan, including \$27,181 general revenue.
- (\$649,209) and (14.87) staff reallocated to various divisions for departmental reorganization, including (\$64,630) general revenue.
- (\$24,730) transferred to the Office of Administration for statewide consolidated information technology services, including (\$6,883) general revenue.

DIVISION OF STATE PARKS

The Division of State Parks manages the many recreational, cultural, and historical resources of the Missouri state parks system. The division also administers programs to promote outdoor recreation statewide.

Missouri's state parks system consists of 83 state parks and historic sites. The system is divided into three field district offices, with each of the district headquarters reporting to the Central Office in Jefferson City. Administrative, maintenance, and service personnel manage the lands and improvements, provide recreational and educational programs for visitors, and provide necessary law enforcement. Funding provided by the one-tenth of one percent Parks and Soils Sales Tax has been used for projects such as campground remodeling; the addition of shower houses and restrooms; paving of roads within campgrounds; restoration of landscapes; and additional personnel for maintenance, education, and site interpretation. The Parks and Soils Sales Tax provides continued restoration and improvement of the state parks system and allows division staff to better serve the millions of people who visit parks and historic sites each year.

Central Office administration directs and coordinates the management of the state parks system. Responsibilities include personnel management, budget and policy development, and the evaluation of management procedures and performance. Central Office staff provide logistical support to the individual state parks; supervise the grounds maintenance of the State Capitol Complex; and operate the central sign shop, central warehouse, and aerial device unit. Staff also identify unique natural areas which may require protection; conduct special studies related to parks operations and development; and prepare site, architectural, and engineering plans and maps.

The division assists the State Inter-Agency Council for Outdoor Recreation in the administration of grants that finance outdoor recreation projects. The division also provided assistance to the Lewis and Clark Bicentennial Commission in the administration of grants to local communities participating in the commemoration of the "Corps of Discovery."

Fiscal Year 2007 Governor's Recommendations

- \$833,381 federal and other funds for pay plan.
- \$56,035 State Park Sales Tax Fund to implement the Personnel Advisory Board recommendation for repositioning of certain critical employee classifications.
- (\$362,108) other funds and (14.47) staff core reduction from the Fiscal Year 2006 appropriation level.
- (\$357,293) State Facility Maintenance and Operation Fund and (9.41) staff transferred to the Office of Administration for facilities management.
- (\$200,674) other funds and (4.79) staff reallocated to various other divisions for departmental reorganization.
- (\$48,094) State Park Sales Tax Fund transferred to the statewide leasing budget.

DEPARTMENT OF NATURAL RESOURCES

STATE HISTORIC PRESERVATION OFFICE

The State Historic Preservation Office helps identify and preserve historic properties and cultural resources throughout the state, administers grants and loans to support preservation efforts, and provides technical assistance to taxpayers in qualifying for historic preservation tax credits.

Fiscal Year 2007 Governor's Recommendations

- \$265,033 other funds and 7.1 staff to replace general revenue funding for state historic preservation efforts.
- \$24,299 federal and other funds for pay plan.
- \$1,624,591 and 17.25 staff reallocated from the Outreach and Assistance Center for departmental reorganization, including \$265,033 general revenue.
- \$450,000 transferred to the Historic Preservation Revolving Fund, pursuant to Section 143.183, RSMo.
- (\$263,361) and (7.1) staff core reduction from the Fiscal Year 2006 appropriation level.
- (\$1,672) transferred to the Office of Administration for administrative hearings.

AGENCY-WIDE IMPLEMENTATION

A number of issues are multi-faceted and require resources and expertise from several divisions within the Department of Natural Resources. To deal effectively with these issues, the department consolidated these operations agency wide.

Fiscal Year 2007 Governor's Recommendations

- \$44,128 federal and other funds for pay plan.
- (\$312,335) reallocated to various divisions for overtime, including (\$32,434) general revenue.
- (\$3,202) other funds transferred to the Office of Administration for statewide consolidated information technology services.
- (\$1,111) State Facility Maintenance and Operation Fund transferred to the Office of Administration for facilities management.

ENVIRONMENTAL IMPROVEMENT AND ENERGY RESOURCES AUTHORITY

The Environmental Improvement and Energy Resources Authority, under Chapter 260, RSMo, is an independent, self-supporting, quasi-governmental agency assigned to the Missouri Department of Natural Resources.

Due to the special independent status as "a body corporate and politic," the authority is able to issue tax-exempt bonds and utilize fees charged for issuance of its bonds and notes. The authority is empowered to conduct environmental and energy research and development activities; develop alternative methods of financing environmental and energy projects; and assist Missouri communities, organizations, and businesses in obtaining low-cost funds and other financial assistance for projects related to the authority purpose.

Fiscal Year 2007 Governor's Recommendations

Continue funding at the current level.